CARE INTERNATIONAL GENDER POLICY

This Gender Policy defines CARE's explicit commitments to support gender equality and the principles expressed in these international agreements. The accompanying implementation guideline sets out mechanisms and minimum common standards for all CARE members and Country Offices. This policy statement therefore strives to make our collective programming efforts more effective, builds on commitments made in the existing Policy Statements and reflects subsequent developments in gender equality policies of development organizations working to end poverty and social injustice. It thereby, sets the stage for increased accountability.

Gender Policy Commitments

Through this policy CARE seeks to promote equal realization of dignity and human rights for girls, women, boys and men, and the elimination of poverty and injustice. Specifically, this policy is intended to improve the explicit incorporation of gender in programmatic and organizational practices.

CARE International commits to:

- a. Promote gender equality as an explicit internationally recognized human right.
- b. Address systemic and structural practices that create barriers to the realization of women's rights and gender equality; including prevention and response to gender based violence and sexual exploitation and abuse.
- c. Support the empowerment of women and girls as a key strategy toward ending poverty, conflict, human suffering and gender inequality.
- d. Actively involve men and boys as allies in promoting gender equality.
- e. Analyze and implement strategies to manage potential risks and harms to women, girls, boys and men.
- f. Engage and coordinate with partners, governments, funders and civil society organizations to promote and support effective, creative and impactful ways to promote gender equality
- g. Monitor, evaluate and institutionalize organizational learning regarding specific gender equality results.
- h. Actively hold ourselves and others accountable to gender equality standards.
- i. Ensure that key organizational policies, systems and practices including but not limited to budgeting, human resource recruitment, training and management, and decision making support women's rights and gender equality.
- j. Ensuring adequate funding to realize our commitments.
- k. Apply these commitments within CARE and across all programme areas using integrated planning approaches and recognized gender sensitive tools and techniques such as gender analysis frameworks, collection of age/sex disaggregated data, and results-focused design and evaluation.

Policy Implementation

The policy is accompanied by proposed implementation arrangements, common standards and supporting definitions. More operational guidance and enforcement will be developed by CI

members supported by the CI Gender Network as required to support the policy implementation. To ensure the policy is effectively applied and achieves expected results, each CARE member can further tailor implementation to their own organisational arrangements.

Policy review

CI will work collaboratively to undertake a review of this common gender policy. This will take place after four years. The CI member representatives in the CI Gender Network will report annually their progress in regard to their respective implementation plans. An annual summary report will be submitted by the CI Gender Network to the CI Board via the CI Secretary General.

CARE INTERNATIONAL GENDER POLICY IMPLEMENTATION GUIDANCE

Mechanisms for implementation

CI will implement, monitor and evaluate this policy. Each CARE member is encouraged to devise a context-specific and realistic implementation plan / process, with appropriate investment of resources, monitoring and evaluation mechanisms.

Common Standards in Support of Gender Equality

CARE members are required to meet these standards in order to end poverty and support the dignity of all people.

CARE members will ensure that the following standards are applied, monitored, adhered to and reported on:

- 1. Key organizational policy, planning and programmes will:
 - incorporate gender and power analysis as a mandatory operational and/or design feature.
 - be based on data disaggregated by sex, age and other relevant diversity factors such as ethinicity, religion, caste, etc.
 - i) explicitly state gender equality results and ii) include relevant and feasible gender sensitive indicators for every stage of planning, implementation, monitoring and evaluation.
 - i) ensure sufficient funding to meet gender requirements and ii) formulate staff work plans and budgets accordingly.
- 2. Human Resources policies and practices will adequately address gender equality. CARE members will track and report annually on gender balance in staffing and governance structures and implement specific strategies to balance male/female representation.
- 3. CARE executive and senior management staff report regularly to beneficiaries, donors and the public on progress on gender equality in CARE's work through appropriate reporting channels.
- 4. Each CARE member (office) must assess and enhance accordingly the organizational capacity for the implementation of the policy.

Background

This harmonized policy represents the first step of CARE International (CI) 1 to take a cohesive and coordinated approach to gender. The policy is based on the content of CARE International members' and Country Office's gender policies². The policy defines CARE's explicit commitments to support gender equality and the principles expressed in these international agreements .The policy can be tailored to maintain and complement CI members' diversity, whilst supporting common strategies and standards of action and accountability.

CARE's vision is to seek a world of hope, tolerance and social justice; where poverty has been overcome and people live in dignity and security. As part of CARE International's mission statement and programming principles³, CARE commits to address discrimination in all its forms. CARE recognizes that power relations between girls and boys, men and women are unequal, and that such inequalities should be addressed. As such, CARE must approach its work in a gender sensitive way.

Purpose

Through this Policy, CARE commits itself to ensure that gender equality is fully incorporated in all CARE work both as an end in itself as well as a means to overcome poverty more effectively. CARE seeks to promote equal realization of dignity and human rights for girls, women, boys and men, and the elimination of poverty and injustice. By articulating common standards and commitments, this harmonized policy aims to

- Create a transparent and consistent message on CARE's commitment to gender equality at an international level and facilitate working relationships with national governments and other international organisations
- Create synergies by combining the strengths, good practice and lessons learned to-date by CI members who have existing policy-level documents
- Reduce the problem of mixed messages being received by County Offices on the gender and development philosophy, objectives and requirements of different CARE members supporting operations in each Country Office
- Facilitate more coordinated action by CARE members at the International, regional and country levels
- Streamline Country Office programming considerations in relation to gender
- Facilitate common accountability mechanisms for Country Offices and Regional Management Units such as common 'meet or exceed' minimum standards

¹ Through out this policy the term CARE International (CI) is used to denote every CARE office including

members of the federation and regional, sub-regional and country offices.

Information has been drawn from policies, guidelines or high-level strategies from CARE Australia, Austria, Canada, Denmark, Norway, USA, and from India and Bangladesh COs. These documents represent significant consultation with a wide range of CARE staff and partners about gender in CARE's work.

3 An elaboration on how gender is embedded within each programming principles is provided in Annex.

- Facilitate the tailoring of implementation approaches to Country Office needs while concurrently producing comparable results against CI-wide objectives for gender equality and women's empowerment
- Provide credibility in engaging with partners and allies on gender at both programming and advocacy.

Scope

This policy describes specific commitments, implementation mechanisms and common standards for CARE to ensure gender equality is fully incorporated in its work. It calls on CI to work in a collaborative way towards the goal of gender equality in all aspects of our work, as well as urges individual members to strengthen their own actions to ensure the human rights of women, girls, boys and men are equally promoted and protected.

Rationale

While there has been emphasis by CARE on promoting gender equality in all aspects of its work, evaluations point to clear gaps in promoting gender equality. Internally, within CARE International, many individual CARE project proposals, evaluations and reviews point to the importance of gender analysis and interventions to promote gender equality in order for us to make a significant impact on poverty and social injustice. CARE USA's Strategic Impact Inquiry (SII) focusing on women's empowerment is one of the most comprehensive organizational scans of how well CARE advances women's empowerment. The SII process revealed a startling lack of organizational clarity on how gendered power shapes poverty, and how we should respond. One of the key recommendations that resulted from the SII is the need to clarify and commit to organizational policy framework, and then accountability systems to drive it.

In the external environment that CARE operates in, there are a variety of international norms and standards that guide CARE to fully embrace gender equality and the empowerment of women in all areas of work.

International humanitarian, human rights, and refugee law share a common goal in aiming to prevent and relieve suffering, and to protect and promote the rights and freedoms of women, girls, boys and men. As such, they complement and reinforce each other, thus providing a comprehensive framework to ensure equal rights of women, girls, boys and men.

International commitments upholding the human rights of women and detailed thematic implementation strategies have been ratified and signed by CI home and host governments. These include the United Nations Charter and the Universal Declaration of Human Rights, the Beijing Platform for Action, the Convention on the Elimination of all forms of Discrimination Against Women (CEDAW), the Convention on the Rights of the Child (CRC), the commitments laid out in the Millennium Development Goals, the Declaration on the Elimination of Violence Against Women, the United Nations Security Council Resolution 1325 and 1820 and the Agenda 21.

Reference is also made to the IASC (Inter-Agency Standing Committee) policy statement on Gender Equality Programming in Humanitarian Action, including national commitments and regional commitments to promote gender equality and women's empowerment.

Gender Definitions for CARE International Policy

Gender

refers to the social differences between females and males throughout the life cycle that are learned, and though deeply rooted in every culture, are changeable over time, and have wide variations both within and between cultures. "Gender," along with class and race, determines the roles, power and resources for females and males in any culture. Historically, attention to gender relations has been driven by the need to address women's needs and circumstances as they are typically more disadvantaged than men. Increasingly, however, the humanitarian community is recognizing the need to know more about what men and boys face in crisis situations.

Gender equality

or equality between women and men, refers to the equal enjoyment by women, girls, boys and men of rights, opportunities, resources and rewards. Equality does not mean that women and men are the same but that their enjoyment of rights, opportunities and life chances are not governed or limited by whether they were born female or male.

Gender Equality Programming

is an umbrella term encompassing all strategies to achieve gender equality. Important examples include gender mainstreaming, gender analysis, prevention and response to GBV and SEA, promotion and protection of human rights, empowerment of women and girls, and gender balance in the workplace.

Gender equity

Justice in the distribution of resources, benefits and responsibilities between women and men, boys and girls. The concept recognises that power relations between girls and boys, men and women are unequal, and that such inequalities should be addressed.

Gender mainstreaming

is a globally recognized strategy for achieving gender equality. The Economic and Social Council of the United Nations defined gender mainstreaming as the process of assessing the implications for women and men of any planned action, including legislation, policies or programmes, in all areas and at all levels. It is a strategy for making women's as well as men's concerns and experiences an integral dimension of the design, implementation, monitoring and evaluation of policies and programmes in all political, economic and societal spheres so that women and men benefit equally and inequality is not perpetuated. For CARE, mainstreaming gender means applying gender analysis to all aspects of our work, including advocacy and communications. Gender is not a separate issue; it crosscuts all issues and sectors.

Gender-based violence

is an umbrella term for any harmful act that is perpetrated against a person's will and that is based on socially ascribed (gender) differences between females and males. The nature and extent of specific types of GBV vary across cultures, countries and regions. Examples include sexual

violence, including sexual exploitation/abuse and forced prostitution; domestic violence; trafficking; forced/early marriage; harmful traditional practices such as female genital mutilation; honour killings; and widow inheritance.

Sexual Exploitation

The abuse of a position of vulnerability, differential power, or trust for sexual purposes; this includes profiting monetarily, socially or politically from the sexual exploitation of another. (UN SGB Definition)

Sexual abuse

The actual or threatened physical intrusion of a sexual nature, including inappropriate touching, by force or under unequal or coercive conditions.

Women's Empowerment

Involves awareness-raising, building of self confidence, expansion of choices, increased access to and control over resources and actions to transform the structures and institutions which reinforce and perpetuate gender discrimination and inequality. Empowerment comes from within; women empower themselves. Increase women's power through power to; power with and power from within which focus on utilizing individuals and collective strengths to work towards common goals without coercion or domination

Gender Equality & Diversity and the CARE Programming Principles

Social Justice, Tolerance, Dignity and Security are at the center of our Vision and enshrined in the six programming principles of CARE. The objective of our Gender Equality and Diversity work is to support the critical processes for achieving that vision.

Principle	What does it mean?	How does GED relate to this?
Principle 1:	We stand in solidarity with poor	Understanding and engaging the power relations
Promote	and marginalized people, and	between women and men and between other
Empowerment	support their efforts to take	subordinate and dominant groups and
	control of their own lives and	empowering women and other marginalized
	fulfill their rights,	groups is a critical part of our work on promoting
	responsibilities and aspirations.	Gender Equity and Diversity. CARE's GED
	We ensure that key participants	Training Curriculum and Resources offer
	representing affected people are	analytical tools and strategies to advance this
	involved in the design,	principle.
	implementation, monitoring and	Having good quality staff relationship with our
	evaluation of our programs.	communities will help in designing and
		implementing more relevant and empowering
		programs. Appreciating and understanding diverse
		perspectives will create more innovative solutions
		to complex problems.
Principle 2:	We work with others to	This principle implies that CARE will be working
Work in	maximize the impact of our	with a variety of organizations that may be similar
partnership	programs, building alliances	as well as those who may be quite different from
with others	and partnerships with those who	us. CARE may be in a dominant position with
	offer complementary	respect to the national/local partners and may be
	approaches, are able to adopt	in a subordinate position with respect to some
	effective programming	Governments and Donor organizations. Being
	approaches on a larger scale,	aware and appreciative of the differences and
	and/or who have responsibility	the power dynamics will enable CARE to have
	to fulfill rights and alleviate	effective engagement and beneficial relationships
	poverty through policy change	with a variety of Partners.
	and enforcement.	
Principle 3:	We seek ways to be held	Accountability is one of the four leverage areas
Ensure	accountable to poor and	(along with Representation, Trust, Learning &
Accountability	marginalized people whose	Effectiveness) for advancing Gender Equality and
and Promote	rights are denied. We identify	Diversity. GED awareness tools can be
Responsibility	those with an obligation toward	strategically used to work with those with an
	poor and marginalized people,	obligation towards the poor and the marginalized
	and support and encourage their	to create awareness about their power,
	efforts to fulfill their	privileges, and rights and encourage their efforts
D 1 1 1 4	responsibilities.	to fulfill their responsibilities.
Principle 4:	In our programs and offices we	The primary objective of our Gender Equality and
Address	oppose discrimination and the	Diversity work is to understand and address the
Discrimination	denial of rights based on sex,	individual, group, institutional, and societal
	race, nationality, ethnicity,	discrimination of people based on Gender and

Principle 5:	class, religion, age, physical ability, caste, opinion or sexual orientation. We promote just and non-	other Diversity factors. Gender issues are prevalent in almost all the countries where CARE operates, and women are in subordinate positions. Consequently, women form a critical mass of the poor and marginalized people that CARE seeks to support in their efforts to fulfill their rights. CARE increasingly works in many situations
Promote non	violent means for preventing	strife with ethnic and other forms of conflicts that
violent	and resolving conflicts, noting	are violent and targets specific minorities or
resolution of	that such conflicts contribute to	subordinated groups of people. These leave
conflicts	poverty and the denial of rights.	physical, social and psychological scars that
		leave them vulnerable for the reminder of their
		lives. Gender-based violence, including domestic
		violence, is prevalent in many communities in
		which CARE works. This scars women
		physically and psychologically; severely
		affecting women's dignity and personal
		security and suppresses their potential to take
		control of their lives.
Principle 6:	By acting to identify and	Unequal gender relations are one of the
Seek	address underlying causes of	underlying causes of poverty and rights denial that
Sustainable	poverty and rights denial, we	cuts across most of the communities that CARE
Results	develop and use approaches that	works in. Implementing strategies to improve the
	ensure our programs result in	social agency, structures, and key relationship
	lasting and fundamental improvements in the lives of the	positions of women and other diverse subordinated and marginalized groups will result
	poor and marginalized with	in lasting and fundamental improvements in the
	whom we work.	lives of people with whom we work.
	Whom We Work	inves of people with whom we work

We hold ourselves accountable for enacting behaviours consistent with these principles, and ask others to help us do so, not only in our programming, but in all that we do. Our organizational focus and on-going commitment to Gender Equity and Diversity is specifically aimed at holding ourselves accountable to these principles in all that we do.